#### **2025 CALIFORNIA LEGISLATIVE SUMMARY**

#### June 11, 2025

The deadline for bills to pass the legislative chamber of origin has expired, meaning we have reached the halfway point of the 2025 Legislative session. A significant number of new employment bills passed their house of origin and are beginning to work their way through the second chamber. We have identified the "Top Ten" bills that – if passed – would have the most significant impact on California employers. Notably, three of these bills are related to artificial intelligence, and another two are related to workplace surveillance – certainly two of the hottest topics this year. The "Top Ten" bills would:

- 1. Limit the use of workplace surveillance tools (AB 1331)
- 2. Require **notice to the DIR** re: the use of workplace tools (SB 238)
- 3. Regulate the use of automated decision-making systems in the workplace (SB 7)
- 4. Regulate the use of automated decision-making systems in any consequential decision (AB 1018)
- 5. Regulate "high risk" automated decision systems (SB 420)
- 6. Prohibit employers from entering "stay or pay" agreements and impose new penalties for contracts in restraint of trade (AB 692)
- Require distribution of a notice of worker rights and impose requirements if an employee is arrested or detained (<u>SB 294</u>)
- 8. **Revise Labor Commissioner complaint process** to increase the defendant's initial duty to produce information, increase the Labor Commissioner's initial duty to investigate, and impose a 30% "administrative fee" (AB 1234)
- 9. Change the definition of pay scale for purposes of posting and make changes to pay equity litigation (SB 642)
- 10. Require rehiring of certain workers displaced by state of emergency (AB 858)

Of course, some of these bills may fail to progress through the legislative process and others may be materially amended. Looking ahead, the deadline for bills to pass key substantive committees is July 18, 2025, and the deadline to pass the second chamber is September 12, 2025. Stay tuned – we will keep you informed of developments as they occur!

In the meantime, below is a brief overview of our "Top Ten" potential employment law changes and a summary of the remaining notable employment bills currently pending, organized by subject matter. We have also included several references to notable new state and federal regulations and guidance.

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#### TOP TEN PROPOSED NEW CALIFORNIA EMPLOYMENT LAWS

#### 1. Restrictions on the Use of Workplace Surveillance Tools (AB 1331)

This bill would expand regulation on the use of workplace surveillance tools. Existing law (Labor Code section 435) already prohibits an employer from making an audio or video recording of an employee in a restroom, locker room, or room designated for changing clothes, unless authorized by court order. This bill would significantly expand restrictions on the use of workplace surveillance tools.

This bill would apply to "employers," defined as any person who, directly or indirectly, or through an agent or other person, employs or exercises control over the wages, benefits, other compensation, hours, working conditions, access to work or job opportunities, or other terms or conditions of employment, of any worker. They explicitly include labor contractors and public entities in the definition of "employers. Each bill would protect "workers," defined to mean an employee or independent contractor.

The bill defines "workplace surveillance tools" as systems, applications, instruments or devices that collect or facilitate the collection of "worker data," activities, communication, actions, biometrics, or behaviors, or those of the public that are capable of passively surveilling workers, by means other than direct observation, and include video or audio surveillance, electronic work pace tracking, geolocation, electromagnetic tracking, photoelectronic tracking, or utilization of a photo-optical system or other means. "Worker data" would mean any information that identifies, relates to, describes, is reasonably capable of being associated with, or could reasonably be linked with a covered worker.

The bill would add new Sections 1560-1563 to the Labor Code to prohibit employers from using a workplace surveillance tool to:

- Monitor or surveil workers in off-duty areas, including bathrooms, locker rooms, changing areas, breakrooms, designated smoking areas, lactation spaces, employee cafeterias and lounges,, including data collection on the frequency of use of those private areas; or
- Monitor or surveil a worker's residence, a worker's personal vehicle, or property owned, leased, or used by a worker, unless that surveillance is strictly necessary.

Workers would have the right to disable or leave behind workplace surveillance tools that are on their person or in their possession when entering the listed off-duty areas or during off-duty hours, including meal periods. Workers would also have the right to disable workplace surveillance tools that are on their person or in their possession during off-duty hours, including meal periods, in a worker's residence, personal vehicle, or property owned, leased, or used by a worker.

The bill would also prohibit employers from requiring a worker to physically implant a device that collects or transmits data, including a device that is installed subcutaneously in the body.

The bill states that an employer may:

- For worker safety purposes only, use video cameras to record breakrooms, employee cafeterias, or lounges, subject to the following requirements: (A) The video camera does not record audio. (B) The employer posts signage in areas recorded by the video camera notifying workers that they are subject to video surveillance. (C) The video camera does not use artificial intelligence or other digital monitoring capacity. (D) The employer does not monitor or review video surveillance of breakrooms, employee cafeterias, or lounges unless the video is requested by a worker, their authorized representative, law enforcement or a court of law (subject to specific conditions), and the video surveillance is stored in a form that can only be accessed by a worker who is reviewing the video surveillance for these purposes.
- Use workplace surveillance tools that passively surveil workers in a work area *not* listed in the statute as an off-duty area even if an off-duty employee may be present, so long as the employee is notified in advance that a workplace surveillance tool is in use.

The bill as currently drafted does <u>not</u> provide an exception for employees who have been notified and provided consent to prohibited surveillance.

It would also enact new discrimination and retaliation protections.

The new law would be enforceable via a private right of action by an employee, by the Labor Commissioner, or by the Attorney General, a district attorney, or a civil attorney. Employers could be liable for civil penalties of \$500 per employee per violation of the law, damages, punitive damages, and attorneys' fees and costs, and could also be subject to injunctive relief.

**Status:** Passed the Assembly on a party line vote; pending in the Senate.

#### 2. Notice of the Use of Workplace Surveillance Tools to the DIR (SB 238)

This bill would require employers to provide annual notice to the Department of Industrial Relations ("DIR") of all the workplace surveillance tools the employer is using in the workplace. The bill refers to "personal information" rather than "worker data" (the phrase used in AB 1331), but the definition is identical — any information that identifies, relates to, describes, is reasonably capable of being associated with, or could reasonably by linked, directly or indirectly, to a worker or consumer, regardless of how the information is collected, inferred, or obtained. This bill would also use the same definitions of "employer" and "worker" as AB 1331.

The notice would be required to include, among other things, name of the model and a description of the technological capabilities of the workplace surveillance tool; whether the workplace surveillance tool will affect consumers or other individuals in addition to workers; the data that will be collected from workers and consumers and whether they will have the option of opting out of the collection of personal data; and whether the employer has disclosed the use of the workplace surveillance tool with the affected workers and consumers.

Employers would not be required to report tools used exclusively for basic information technology operations, such as spam filters, antivirus software, or server uptime monitors.

If employers began using workplace surveillance tools before January 1, 2026, they must provide notice before February 1, 2026.

The DIR would make these notices publicly available on the DIR's website within 30 days of receiving the notice.

Status: Passed the Senate on party-line vote; pending in the Assembly.

## 3. Regulation of Artificial Intelligence and Automated Decision Systems in the Workplace (SB 7)

Three bills are part of the continued trend reflecting increased concerns regarding the use of artificial intelligence (AI) and Automated Decision Systems (ADSs) in employment settings. The first bill (SB 7) would create a new chapter in the Labor Code (sections 1520-1538) to regulate the use of ADSs in employment settings.

What is an Automated Decision System?

This bill defines a covered Automated Decision System (ADS) to mean a computational process derived from machine learning, statistical modeling, data analytics, or artificial intelligence that issues simplified output, including a score, classification, or recommendation, that is used to assist or replace human discretionary decision making and materially impacts natural persons. "Artificial intelligence" means an engineered or machine-based system that varies in its level of autonomy and that can, for explicit or implicit objectives, infer from the input it receives how to generate outputs that can influence physical or virtual environments. "Automated Decision System" would *not* mean a spam email filter, firewall, antivirus software, identity and access management tool, calculator, database, dataset, or other compilation of data.

"Employment-related decisions" is defined as any decisions by an employer that impact wages, wage setting, benefits, compensation, work hours, work schedule, performance evaluation, hiring, discipline, promotion, termination, job tasks, skill requirements, work responsibilities, assignment of work, access to work and training opportunities, productivity requirements, workplace health and safety, and any other terms or conditions of employment.

What New Obligations Do Employers Have Under this Bill?

This bill sets strict guidelines for employers (and their vendors) regarding the use of ADSs in employment. It prohibits employers from using ADS that violate any federal, state, or local labor, occupational health and safety, employment, or civil rights laws. Additionally, ADS cannot be used to obtain or infer sensitive personal information such as immigration status, health history, or political beliefs. This bill also bans the use of ADS for predictive behavior analysis and prohibits taking adverse actions against workers for exercising their legal rights. Employers must ensure that any compensation decisions informed by ADS are based on clear, task-related cost differentials.

Furthermore, this bill mandates that employers cannot rely solely on ADS for making critical employment decisions such as hiring, promotion, discipline, or termination. A human reviewer must be involved to corroborate or support these decisions with additional information like supervisory evaluations or personnel files. Employers must also allow workers to access and correct their data used by ADS and to appeal any employment-related decisions made by ADS. Finally, this prohibits the use of customer ratings as the primary input for ADS decisions, ensuring a fairer and more transparent process for workers.

## *Notice Requirement*

This bill requires employers (or their vendors) to provide written notice to workers if and when an ADS is used for employment-related decisions. The notice must be in plain language, in the language used for routine communications, and provided via a simple method such as email or hyperlink. This ensures that workers are clearly informed about the use of ADS in decisions that affect their employment. Additionally, the notice must inform workers that employers are prohibited from retaliating against them for exercising these rights.

#### Pre-Use Notice

Notice must be given at least 30 days before introducing the ADS, by February 1, 2026, for existing systems, within 30 days of hiring a new worker, or within 30 days of significant updates to the ADS. Employers must also maintain an updated list of all ADS in use and include this list in the notice. The notice must contain detailed information about the ADS, including its nature, purpose, and scope, the data it uses, and the logic behind its decisions. It should also identify the creators and operators of the ADS, explain performance metrics and their implications, and describe workers' rights to access information, appeal decisions, and correct data.

#### • Post-Use Notice

Notice must be given at the time the decision is communicated to the worker. The notice must include specific information such as the contact details of a human representative for further inquiries, details about the ADS used, and the worker's rights to appeal the decision and correct any errors in the data.

## Appealing Employment Related Decisions Made by ADSs

Employers (or their vendors) must provide affected workers with a form or a link to an electronic form to appeal the decision within 30 days of notification. The appeal form must allow workers to request access to the data used by the ADS, any corroborating evidence from a human reviewer, and provide their reasons and evidence for the appeal. Workers can also designate an authorized representative to access the data on their behalf.

Employers (or vendors) are required to respond to appeals within 14 business days. The response must involve a human reviewer who objectively evaluates all evidence, has the authority to overturn the decision, and was not involved in the original decision. The outcome of the appeal must be communicated to the worker in a clear, written document explaining the result and the reasons behind it. If the decision is overturned, the employer or vendor must rectify it within 21 business days.

#### Enforcement and Potential Penalties/Liability

Employers will be prohibited from retaliating against workers for exercising their rights under the bill, filing complaints, cooperating in investigations, or assisting in enforcement actions. The Labor Commissioner is responsible for enforcing these protections, including investigating violations, issuing citations, and filing civil actions. If a citation is issued, the procedures for contesting and enforcing judgments are the same as those for other labor violations. Workers can also bring civil actions for damages, including punitive damages, and seek temporary or preliminary injunctive relief. Public prosecutors may enforce the bill as well. Employers who violate these provisions are subject to a civil penalty of \$500 per violation.

However, employers should note that even without this bill becoming law, it is possible that use of AI or an ADS could lead to a discrimination claim. In May 2022, the federal Equal Employment Opportunity Commission and Department of Justice issued guidance regarding the use of algorithms and artificial intelligence to assess job applicants and employees and warned that use of AI may violate the Americans with Disabilities Act. (The Americans with Disabilities Act and the Use of Software, Algorithms, and Artificial Intelligence to Assess Job Applicants and Employees | U.S. Equal Employment Opportunity Commission (eeoc.gov) and Guidance Document: Algorithms, Artificial Intelligence, and Disability Discrimination in Hiring (ada.gov)) And California's Civil Rights Council has approved amendments to the regulations implementing the Fair Employment and Housing Act which would regulate the use of Automated Decision Systems in employment and specifically define the ways in use of such systems could constitute unlawful discrimination. (See discussion below re: New State Regulations.)

**Status:** Passed the Senate on party-line votes and is pending in Assembly.

#### 4. Regulation of Automated Decision Systems Used in Making Consequential Decisions (AB 1018)

This bill is similar to AB 331 (introduced in 2023) and AB 2930 (introduced in 2024), which both passed several Assembly committees on party-line votes before stalling in the Appropriations Committee. This bill would create a new chapter in the Business and Professions Code (sections 22756-22756.8) to regulate ADSs and impose requirements on both the users and developers of such tools. Covered automated decision systems and artificial intelligence defined under this bill are identical to SB 7, but instead of "Employment-related decisions" this bill uses the term "Consequential decisions" and defines it as decisions that materially impact the cost, terms, quality, or accessibility of a side variety of topics, including employment-related decisions.

Who Would Have New Obligations Under this Bill?

This bill would apply to both "Deployers" and "Developers" of ADSs. A "Deployer" is a person, partnership, state or local government agency, corporation, or developer, who uses an ADS to make or facilitate a consequential decision, either directly or by contracting with a third party for those purposes. A "Developer" is a person, partnership, state or local government agency, corporation, or deployer that designs, codes, substantially modifies, or otherwise produces an ADS that makes or facilitates a consequential decision, either directly or through a third party.

#### Developer Obligations include but are not limited to:

#### o Performance Evaluations

This bill requires all Developers to conduct performance evaluations of an ADS under specific conditions.

Developers must take several steps when conducting a performance evaluation. First, they must describe the ADS's purpose, list approved uses, and assess performance, including accuracy, reliability, and the effects of fine-tuning. Developers must also evaluate potential disparate treatment and impacts, detailing conditions, necessity, and mitigation measures. If the ADS is deployed, any unanticipated disparate impacts must be reported.

Furthermore, Developers are required to contract an independent third-party auditor to assess compliance with these requirements. Developers must provide the auditor with the necessary information, allowing for redactions to protect trade secrets, and notify the auditor of any withheld information. If the performance evaluation deadline passes before the audit is completed, the Developer cannot deploy or make the ADS available until the audit is finished.

## Selling, Licensing, or Transferring ADS

Developers will be required to provide several key pieces of information when selling, licensing, or transferring an ADS to a potential Deployer. This includes the most recent performance evaluation results, instructions for approved uses, and a description of fine-tuning circumstances.

## o <u>Auditor Impact Assessments</u>

Developers must contract with an independent third-party auditor to assess the compliance, with any feedback made publicly available on the Developer's website. When Developers receive an impact assessment from an auditor, they must provide detailed information on any material differences between expected and observed accuracy and reliability, along with deployment conditions. Developers must inform Deployers of any unanticipated disparate impacts and the conditions under which they occur and explain steps to mitigate these discrepancies.

## • <u>Deployer Obligations include but are not limited to:</u>

#### Disclosure Requirements

Deployers using ADS must provide a plain language written disclosure before finalizing a consequential decision made or facilitated by a covered ADS, which includes a statement informing the subject that the ADS will be used, along with the name, version number, and Developer of the ADS. It should also specify whether the Deployer's use of the ADS is within the scope of a Developer-approved use and provide a description of that use. Additionally, the disclosure must detail the personal characteristics or attributes of the subject that the ADS measures or assesses to make or facilitate the decision. The structure and format of the ADS outputs and a plain language description of how these outputs are used to make or facilitate the decision must also be included. The disclosure should state whether a natural person will

review the ADS outputs or the outcome of the decision before it is finalized. Furthermore, it must outline the subject's rights under relevant subdivisions and the means and timeframe for exercising those rights, along with contact information for the deployer, the entity managing the ADS (if different from the deployer), and the entity interpreting the ADS results (if different from the deployer).

Additionally, after a consequential decision is finalized, Deployers using ADS must provide a plain language written disclosure within five days, which includes the personal characteristics or attributes that the ADS measured or assessed, the sources of personal information collected from the subject, and any key parameters that disproportionately affected the decision's outcome. It should also detail the structure and format of the ADS outputs and provide a plain language description of how these outputs were used. The disclosure must also explain the role the ADS played in making the decision and whether any human judgment was involved. Contact information for the Deployer, the entity managing the ADS (if different from the Deployer), and the entity interpreting the ADS results (if different from the Deployer) must also be included. The subject's rights and the means and timeframe for exercising those rights should be clearly outlined.

## o Opt-out Provision

Before finalizing a consequential decision made or facilitated by a covered ADS, Deployers must provide reasonable opportunity to opt out (with certain exceptions not applicable to employment decisions).

#### Post-Decision Correction and Appeal Opportunities

After using ADS, Deployers must provide an opportunity to correct any incorrect personal information used in the decision within 30 business days. Deployers must comply with the correction request within 30 business days if it is accompanied by sufficient documentation. If the correction changes the decision's outcome, it must be rectified within 30 days. If not, the subject must be informed within 30 days. If a correction request is denied, the Deployer must explain the basis for the denial and provide an opportunity for the subject to request the deletion of their personal information.

Deployers must also provide an opportunity to appeal the outcome of the consequential decision within 30 business days. Deployers must review the appeal request within 30 business days. If the original decision is found to be incorrect, it must be rectified within 30 days. If not, the subject must be informed within 30 days. If an appeal request is denied, the Deployer must provide an explanation of the basis for the denial.

## Redaction and Notification Requirements

Deployers that provide documentation to the subject of a consequential decision may make reasonable redactions to protect trade secrets. If information is withheld, the Deployer must notify the subject and provide a basis for the withholding. Additionally, if Deployers are required by another state or federal law to provide a similar notice, duplicative notice is not required.

#### Proportionality and Purpose Limitation

A Deployer's collection, use, retention, and sharing of personal information from a subject of a consequential decision must be reasonably necessary and proportionate to achieve the purposes for which the information was collected and processed. The personal information must not be further processed in a manner that is incompatible with these purposes.

## o <u>Independent Audits for High-Impact ADS and Compliance</u>

Deployers using an ADS to make or facilitate consequential decisions impacting more than 5,999 people within a three-year period must have an independent third-party auditor conduct an impact assessment by January 1, 2030, and every three years thereafter. If the audit is not completed on time, the ADS cannot be used for consequential decisions until the audit is finished.

#### o <u>Documentation Retention Requirements</u>

Deployers must retain specific documentation in an unredacted format for as long as the ADS remains deployed, plus an additional 10 years. This includes documentation from Developers, provided to subjects, correction requests, opt-out requests, appeal requests, auditor exchanges, and records of redactions.

## o Compliance Oversight and Privacy Regulations

Deployers must designate at least one employee to oversee compliance. This designated employee is responsible for conducting a prompt and comprehensive review of any credible compliance issues raised. Additionally, Deployers that are businesses subject to the California Consumer Privacy Act of 2018 must comply with any privacy-related opt-out and access regulations adopted by the California Privacy Protection Agency.

What to Do When the Attorney General Requests Information?

If the Attorney General requests a performance evaluation or impact assessment for an ADS, the Developer, Deployer, or auditor must provide an unredacted copy within 30 days. The Attorney General can share these documents with other enforcement entities as needed. Sharing these documents does not waive any legal protections like attorney-client privilege or trade secret protection, and they are exempt from the California Public Records Act. Each day the required documents are not submitted while the ADS is in use counts as an addition—al violation.

## Enforcement and Potential Penalties/Liability

Deployers and Developers would be subject to civil actions brought by the Attorney General, DA, County Counsel, City Attorney, CRD or Labor Commissioner for any violation of the new law, in which a court could award injunctive relief, declaratory relief, attorney's fees and costs, and a civil penalty of up to \$25,000 per violation.

**Status**: Passed the Assembly on party-line votes and is pending in the Senate.

#### 5. Regulation of High-Risk Automated Decision Systems (SB 420)

This bill is the third legislative effort to regulate AI and automated decision systems (ADSs), focusing on "high-risk automated decision systems" to ensure responsible use and prevent algorithmic discrimination. "High-risk automate decision system" is defined as ADSs that assist or replace human discretionary decisions with significant legal or similar impacts, affecting areas such as education, employment, utilities, housing, healthcare, lending, legal rights, and government services. It does not include ADSs that only perform narrow procedural tasks, enhance human activities without making decisions, detect patterns without influencing decisions, or assist in preparatory tasks for assessments. Covered automated decision systems, artificial intelligence, deployers and developers defined under this bill are identical to AB 1018.

Also identical to AB 1018, this bill looks to create a new chapter in the Business and Professions Code (sections 22756-22756.8). Notably, this bill will not apply to entities with 50 or fewer employees or highrisk ADSs that have been approved, certified, or cleared by a federal agency that complies with another law that is substantially the same or more stringent.

Obligations of Developers Under This Bill

#### • Impact Assessments

Developers must perform an impact assessment on high-risk ADSs before making them publicly available for use on or after January 1, 2026. For high-risk ADSs made available before this date, an impact assessment is required if substantial modifications are made.

## • <u>Disclosure Requirements</u>

Developers must provide Deployers and potential Deployers with statements from their impact assessments, detailing the system's purpose, benefits, uses, deployment contexts, outputs, types of data used, and processing recommendations. The assessment must also summarize potential disproportionate impacts on protected classifications and describe safeguards against algorithmic discrimination.

## Governance Program

Developers will be required to establish, document, implement, and maintain a governance program with reasonable administrative and technical safeguards to manage foreseeable risks of algorithmic discrimination. This program must consider the system's use, the Developer's size and complexity, and the technical feasibility and cost of available tools.

Obligations of Deployers Under This Bill

#### Impact Assessments

Deployers must perform an impact assessment within two years of deploying high-risk ADSs first deployed after January 1, 2026. State agencies may opt out of this requirement if they use the system only as

intended by the Developer and meet specific conditions, such as not making substantial modifications and ensuring compliance with relevant sections of the Public Contract Code.

## • Notification and Disclosure

Deployers must notify individuals affected by high-risk ADS decisions and disclose the system's purpose, the specific decision it was used to make, how it was used, the type of data used, contact information for the deployer, and a link to a public statement summarizing the Deployer's use of such systems.

#### • <u>Public Statement</u>

Deployers must publish a statement on their website summarizing the types of high-risk ADSs they deploy, how they manage risks of algorithmic discrimination, and the nature and source of the information collected and used by these systems.

## Appeal Process

Deployers must provide, where technically feasible, an opportunity for individuals affected by decisions made by high-risk ADSs to appeal those decisions for review by a human.

#### Governance Program

Like Developers, Deployers must establish, document, implement, and maintain a governance program with reasonable administrative and technical safeguards to manage foreseeable risks of algorithmic discrimination. This program must consider the system's use, the Deployer's size and complexity, and the technical feasibility and cost of available tools.

#### Confidentiality and Legal Privileges

State agencies must keep impact assessments provided by Developers confidential. Developers and Deployers will not be required to disclose information if such disclosure would result in the waiver of a legal privilege or the disclosure of a trade secret, as defined in Section 3426.1 of the Civil Code.

## **Deployment Restrictions**

Developers and Deployers must not deploy high-risk ADSs if the impact assessment determines that the system is likely to result in algorithmic discrimination. However, Developers and Deployers may deploy the system if safeguards are implemented to mitigate these risks, and an updated impact assessment verifies that algorithmic discrimination has been mitigated and is not reasonably likely to occur.

#### Enforcement and Potential Penalties/Liability

The Attorney General or CRD may bring a civil action against a Deployer or Developer for violations. Penalties for failing to conduct an impact assessment range from \$2,500 to \$10,000, depending on the size of the organization. Intentional violations add \$500 per day of noncompliance. Algorithmic

discrimination violations incur a \$25,000 penalty per incident. The Attorney General or CRD can also seek injunctive relief and reasonable attorney's fees and costs.

Before commencing a civil action, the Attorney General or CRD must provide 45 days' written notice of the alleged violation. The Attorney General or CRD may, at its discretion, provide a time period to cure the alleged violation after considering there was a lack of intent to commit, voluntary efforts were undertaken to cure before being notified, the size and economic resources of the noncompliant Developer or Deployer, and the size and scope of the impact the decisions made by the ADS.

Status: Passed the Senate on party-line votes and is pending in Assembly.

## 6. Prohibition on "Stay-or-Pay" Agreements (AB 692)

This bill would make it unlawful to require employees to enter into "stay or pay" agreements by which employees are obligated to pay an amount of money if their employment terminates; empower the Labor Commissioner to enforce California's law against restraints on trade; and create new penalties for violation of the law.

Existing law (Business and Professions Code section 16600, et seq.) already invalidates any contract by which anyone is restrained from engaging in a lawful trade, profession, or business and makes it an unlawful practice to require an employee to enter into a noncompete agreement. This bill would create a new section 16608 in the Business and Professions Code. The new law would apply to contracts entered into on or after January 1, 2026, and would make it unlawful to require a worker to enter into a contract as a condition of employment that does any of the following:

- Requires the worker to pay a "debt" if the worker's employment ends.
  - "Debt" means any money or property due for employment-related costs, education-related costs, or a consumer financial product or service. This would include any cost associated with a job training program or skills training program, or any necessary expenditure or loss incurred in direct consequence of the discharge of work duties, including training, residency, orientation, licensure, or competency validation required by an employer or to practice in a specific employee classification.
- Authorizes the employer, training provider, or debt collector to resume or initiate collection or end forbearance on a debt if the worker's employment ends.
- Imposes any "penalty, fee, or cost" on a worker if the worker's employment ends.
  - "Penalty, fee, or cost" includes but is not limited to a replacement hire fee, retraining fee, replacement fee, quit fee, reimbursement for immigration or visa-related costs, liquidated damages, lost goodwill, or lost profit.

For purposes of this bill, "worker" would include but not be limited to an employee, prospective employee, freelance worker, independent contractor, extern, intern, apprentice, or sole proprietor.

The bill would exempt contracts under any loan repayment assistance program or loan forgiveness program provided by a federal, state, or local governmental agency and contracts related to the repayment cost of tuition for a transferable credential if certain conditions are met (including that the contract does not require repayment if the worker is terminated). A "transferable credential" is a degree that is offered by a third-party institution that is accredited and authorized to operate in the state, is not required for a worker's current employment, and is transferable and useful for employment beyond the worker's current employer.

The bill specifies that a contract that is unlawful under this rule is a contract restraining a person from engaging in a lawful profession, trade, or business, and is void under Section 16600.

The bill would also add Section 926 to the Labor Code to specify that a contract that violates Business and Professions Code section 16600, et seq. is void as contrary to public policy, and that the Labor Commissioner can enforce the section and may issue civil penalties. Furthermore, it provides that a worker, prospective worker, or worker representative seeking to establish liability against any employer may bring a civil action on behalf of the person, other persons similarly situated, or both, and that any person found liable shall be liable for actual damages sustained by the worker or \$5,000, whichever is greater, in addition to injunctive relief and reasonable attorney's fees and costs.

**Status**: Passed the Assembly over bipartisan opposition; pending in the Senate.

#### 7. Notice of Worker Rights and Requirements if an Employee is Arrested or Detained (SB 294)

This bill, entitled "The Workplace Know Your Rights Act" would require employers to provide a standalone written notice to each current employee and to each employee upon hire. The employer would also be required to give the notice to an employee's authorized representative, if any. The written notice would contain a description of workers' rights in eight separate areas, including protection against misclassification as an independent contractor, heat illness prevention, workers' compensation, paid sick days, protection against unfair immigration-related practices, and constitutional rights when interacting with law enforcement at the workplace. The Labor Commissioner would be required to develop a template notice (as well as videos for employers and employees). Employers would not be required to comply with the new notice requirements until the Labor Commissioner publishes the template; and they would have thirty days after the publication date to issue the first notices.

The bill would also require that, if an employee has notified their employer that they would like their designated emergency contact to be notified in the event the employee is arrested or detained, then the employer should notify an employee's designated emergency contact in the event the employee in which the employee is arrested and detained on their worksite, or if the employer has actual knowledge of an arrest or detention during the performance of the employee's job duties. Employers would also be required to offer employees the option to provide written notice that indicates the employee would like their designated emergency contact notified in the event the employee is arrested or detained on their worksite, or during work hours or during the performance of the employee's job duties, if the employer has actual knowledge of the arrest or detention.

Employers would be prohibited from retaliating against employees for taking action in connection with this new law.

The new requirements could be enforced by the Labor Commissioner by a public prosecutor. Any of these petitioners could seek injunctive relief, damages, punitive damages, and attorneys' fees and costs. In addition, employers who violate the new requirements could be subject to a civil penalty of up to \$500 per employee for each violation.

The bill would not preempt any local ordinance that provides equal or greater protection.

**Status:** Passed the Senate on a party-line vote; pending in the Assembly.

8. Changes to the Procedure for the Labor Commissioner to Investigate Employee Complaints and Hold Berman Hearings; Creation of Administrative Fee on Awards (AB 1234)

Existing law (Labor Code sections 98-98.2) sets forth a procedure for the Labor Commissioner to investigate employe complaints and to provide for a hearing in an action to recover wages and other compensation (sometimes called a "Berman hearing"). This bill would significantly revise those procedures to increase the defendant's initial duty to produce information in response to claims, increase the Labor Commissioner's initial duty to investigate claims, and impose a 30% "administrative fee" on top of any order, decision, or award.

First, the bill would create several new steps between the filing of a complaint by an employee and a hearing. The following detailed procedure would apply, including:

- The Labor Commissioner would have 30 days to inform the claimant if no further action
  will be taken. In that event, the claimant could pursue remedies through any alternative
  forum with the tolling of the statute of limitations based on the date of the complaint, so
  long as the subsequent action is commenced within one year of the date of the notice
  from the Labor Commissioner.
- If the Labor Commissioner does not issue a "no further action" notice, then, within 60 days of receipt of an employee complaint, the Labor Commissioner would notify all parties against which the complaint has been filed of the allegations in the Complaint. If the employee complaint did not include the complainant's best estimate of wages and penalties owed, the Labor Commissioner may calculate a monetary value based on the allegations and investigation it has conducted. The notice shall identify the Labor Code section under which the claimant asserts the defendant's liability if possible.
- Within 30 days after the notice is transmitted, the defendants must pay the full amount due or file an answer, which would be required to include:
  - Whether the defendant admits to employing the complainant, evidence to support any asserted independent contractor status, and any known employers or potentially liable parties.

- Whether the defendant admits or denies owing any amount to the complainant, including the particulars in which the employee complaint is inaccurate and the facts upon which defendant intends to rely.
- The Labor Commissioner could then decide to prosecute the action under Labor Code Section 98.3 or decide to take no further action and notify the parties of such within 30 days of receipt of the answer.
- If the Labor Commissioner does not take these actions, it would be required to conduct an investigation, including making an assessment of the amount of wages, damages, penalties, expenses, and other compensation owed and determining all parties liable for the assessment. This must be done within 90 days of the receipt of the answer. The bill sets forth the process for the investigation, including holding an investigatory and settlement conference, issuing a subpoena, and issuing a formal complaint.
- Within 90 days of the issuance of a formal complaint, the Labor Commissioner shall set a hearing date.
- The bill would specify that if a defendant's records are inaccurate or inadequate as to the
  precise extent of work completed and compensated by the claimant, the claimant has
  carried out their burden of proof if they prove that they have in fact performed work for
  which they were improperly compensated and produce sufficient evidence to show the
  amount and extent of that work as a matter of just and reasonable inference.

Second, if an order, decision, or award is granted, it will impose an administrative fee in the amount of 30% of the order, decision, or award to compensate the Labor Commissioner for the staffing required to investigate and recover wages and penalties. However, upon request by a defendant at a hearing, the Labor Commissioner may waive any or all of the administrative fee, provided that numerous criteria are satisfied, essentially establishing that the employer is a first-time offender and there is no liability for waiting time penalties under Labor Code section 203.

Third, the bill would classify an appeal filed in a superior court relating to the Labor Commissioner's order, decision, or award as an unlimited civil case. The bill would grant a court jurisdiction over the entire wage dispute, including related wage claims not raised in front of the Labor Commissioner, but would prohibit the court from consolidating the action with any other actions not arising out of, or elated to, the underlying order, decision, or award, absent agreement in writing by all parties.

**Status:** Passed the Assembly over bipartisan opposition; pending in the Senate.

#### Additional Restrictions on Pay Scale Posting and Changes to Pay Equity Litigation (SB 642)

This bill would revise the definition of the "pay scale" that must be included in job postings, expand the statute of limitations for bringing pay equity cases, and expand the definition of "wages" that must be considered in assessing a pay equity claim.

## • Pay Scale Posting

In 2022, California enacted SB 1162, which (among other things) expanded Labor Code section 432.3 to require all employers to provide the pay scale for a position to an applicant, upon reasonable request; and to require employers with 15 or more employees to post the "pay scale" within any job posting and provide the "pay scale" to any third party engaged to announce, post, or publish a job posting for inclusion in any such job posting. Pay scale is currently defined as "the salary or hourly wage range that the employer reasonably expects to pay for the position."

This bill would amend Section 432.3 to impose add a "good faith" requirement to the definition of pay scale. The bill would define pay scale as "a good faith estimate of the salary or hourly wage range that the employer reasonably expects to pay for the position upon hire."

#### Pay Equity Claims

Existing law (Labor Code section 1197.5) prohibits an employer from paying employees at wage rates less than it pays those of the opposite sex for substantially similar work, except in certain narrow circumstances. This bill would revise that law to prohibit paying employees less than it pays those of *another* sex. It would also expand the statute of limitations from two to three years after the last date the cause of action occurs. And it would potentially expand the limitations period for such claims by specifying that a cause of action "occurs" when any of the following occur: (A) a discriminatory compensation decision or other practice is adopted; (B) an individual becomes subject to a discriminatory compensation decision or other practice; or (C) when an individual is affected by application of a discriminatory compensation decision or other practice, including each time wages, benefits, or other compensation is paid, resulting in whole or in part from the decision or other practice. However, the bill would provide that an employee is entitled to obtain relief for the entire period of time in which a violation occurs, *up to a maximum of* 10 years. The bill would also specify that nothing in the subdivision prohibits the application of the doctrine of "continuing violation" or the "discovery rule" to any appropriate claim.

Finally, the bill would clarify that "wages" and "wage rate" include all forms of pay, including, but not limited to, salary, overtime pay, bonuses, stock, stock options, profit sharing and bonus plans, life insurance, vacation and holiday pay, cleaning or gasoline allowances, hotel accommodations, reimbursement for travel expenses, and benefits. Thus, in assessing whether one employee has been paid at a wage rate less than other employees, courts would consider all these forms of pay. However, the bill would specify that this definition of "wages" and "wage rates" should not be construed to apply to any other section of the Labor Code.

**Status:** Passed the Senate on a party-line vote; pending in the Assembly.

#### 10. Rehiring and Retention of Workers Displaced by States of Emergency (AB 858)

California Labor Code section 2810.8, enacted in 2021 and amended in 2023, provides rehire rights for employees in the hospitality and business services industries who are laid off for reasons related to the COVID-19 pandemic. The law is set to expire on December 31, 2025.

This bill would both extend these protections through December 31, 2027, and expand the protection to cover employees who were employed for at least six months, and then laid off on or after January 1, 2025, for a reason related to a state of emergency. A "state of emergency" would mean a declaration of a state of emergency or a local emergency by the Governor or by a local governing body or official designated by ordinance pursuant to the California Emergency Services Act. The bill would create a presumption that a separation due to lack of business, reduction in force, or other economic, non-disciplinary reason is due to a reason related to the state of emergency, unless the employer establishes otherwise by a preponderance of the evidence. If enacted, this new law would remain in effect until December 31, 2027.

The new bill would apply to the same employers as the existing law (hotels, private clubs, event centers, airport hospitality operations, airport service providers, and building services, as defined in the law). It would provide the same substantive protections to laid-off employees (requirements that the employer offer to re-hire laid-off employees pursuant to a specified procedure and giving laid-off employees five business days in which to accept or decline the offer; written notice to laid-off employees if the employer declines to recall the laid-off employee on grounds of lack of qualifications; retaining records; non-retaliation). The new law would have the same enforcement mechanism – the Division of Labor Standards Enforcement (DLSE) would have exclusive jurisdiction to enforce the law, and could award employees hiring and reinstatement rights, front pay or backpay for each day during which the violation continues, and the value of benefits the laid-off employee would have received. Employers could also be liable for civil penalties of \$100 per employee whose rights are violated and liquidated damages of \$500 per employee.

However, the new law would both extend the protections to employees laid off due to COVID-19 through 2027; and expand the scope of the statute's rehire obligation to cover employees laid off due to a state of emergency. As currently drafted, the bill would have something of a retroactive effect, as it would apply to employees laid off due to a state of emergency on or after January 1, 2025.

The provisions of the bill attempting to extend protections to employees laid off due to a state of emergency are similar to AB 3216, which was vetoed by Governor Newsom in 2020, and was a predecessor to the existing protection for workers laid off as a result of COVID-19.

**Status:** Passed the Assembly on party-line vote; pending in the Senate.

## ADDITIONAL NEW CALIFORNIA EMPLOYMENT LAWS

## **Harassment/Discrimination/Retaliation**

## **Expansion of Statute of Limitations for Sexual Assault Claims (AB 250)**

In 2022, California enacted the Sexual Abuse and Cover Up Accountability Act (AB 2777, codified at Code of Civil Procedure section 240.16) reviving certain claims for damages suffered because of a sexual assault that one or more entities or their agents covered up. This bill would extend the eligibility period for such claims that would otherwise be time barred prior to January 1, 2026, for a sexual assault if (1) one or more entities are legally responsible for damages arising out of a perpetrator's sexual assault; and (2) the entity

or entities (or their agents) engaged in a cover up (as defined). It would also revive such claims directly against the person who committed the sexual assault.

**Status**: Passed the Assembly and is pending in the Senate.

## Leaves of Absence/Time Off/Accommodation Requests

## Paid Disability and Parental Leave for Employees of Public Schools and Community Colleges (AB 65)

Existing law provides public schools and community colleges with the discretion to offer paid leave for pregnancy-related absences and to set their own rules and regulations for such leave. This bill would require public schools and community colleges to provide up to 14 weeks of *paid* leave for employees who need to be absent due to pregnancy, miscarriage, childbirth, termination of pregnancy, or recovery from these conditions. This paid leave, not to be deducted from any other leaves of absence available, can start before and continue after childbirth if the employee is actually disabled by these conditions. Part-time employees are eligible for 14 weeks of paid leave, with the number of hours per week based on their normally scheduled hours or average weekly pay in the period prior to the leave.

In addition, this bill will ensure that employees on this leave continue to receive their group health coverage at the same level as if they were not on leave. Notably, this bill also removes any additional eligibility requirements, such as minimum hours worked or length of service, making it easier for employees to access this benefit.

**Status:** Passed the Assembly and is pending in the Senate.

#### **Human Resources/Workplace Policies**

#### Expansion of Personnel Records to include Education and Training Records (SB 513)

Under existing law, Labor Code section 1198.5 gives employees or their representatives the right to inspect and receive a copy of certain personnel records maintained by their employer or former employer. This bill would expand Section 1198.5 to provide that employees have the right to inspect education and training records and would specify the contents of such records. Specifically, any employer who maintains education or training records would need to ensure that the records include:

- (1) The name of the employee;
- (2) The name of the training provider;
- (3) The duration and date of the training;
- (4) The core competencies of the training, including skills in equipment or software; and
- (5) The resulting certification or qualification.

Current and former employees and their representatives would then be able to inspect or obtain copies of those records pursuant to the procedure already established by Section 1198.5.

**Status:** Passed the Senate on a party-line vote; pending in the Assembly.

## California Worker Adjustment and Retraining Act (SB 617)

Existing law, the California Worker Adjustment and Retraining (WARN) Act (Labor Code § 1400, et seq.), requires employers to provide advance notice to affected employee prior to ordering a "mass layoff," "relocation," or "termination" at a "covered establishment" (as defined in the statute). This bill would require employers to include in the notice whether the employer plans to coordinate services, such as rapid response orientation, through the local workforce development board and to include a functioning email and telephone number to contact the employer. If the employer chooses not to coordinate with the local workforce development board, the employer shall include in the notice a description of services offered by the board, a functioning email and telephone number of the board, and whether the employe plans to use any entity to inform impacted workers of services. If the employer chooses to coordinate with the local workforce development board, it shall do so within 30 days after the date of notice.

**Status:** Passed the Senate on a unanimous vote; Pending in the Assembly.

## Mail Distribution of Employment-Relating Postings (AB 1392)

Existing Law (Labor Code section 1207) provides that if an employer is required to physically post information, the employer may also distribute that information to employees by email. This bill would also allow employers to distribute such information by mail. Neither email nor mail distribution would alter the employer's obligation to physically display the required posting.

**Status:** Passed the Assembly; pending in the Senate.

#### Restriction on the Use of Self-Service Checkout at Grocery and Retail Drug Stores (SB 442)

This bill would restrict the use of self-service checkout at grocery retail stores and retail drug establishments and would require these establishments to notify their employees and the public before implementing self-service checkout. This is a streamlined version of 2024's Senate Bill 1446, which passed the Senate but stalled in the Assembly.

The bill would apply to:

- "Grocery retail stores," which means either:
  - A "grocery establishment," defined as a retail store over 15,000 square feet that sells primarily household foodstuffs for offsite consumption and in which sale of other household supplies or other products is secondary to the primary purpose of food sales; or

- A "superstore," defined as a store over 75,000 square feet that generates sales or use tax pursuant to the Bradley-Burns Uniform Local Sales and Use Tax Law and devotes more
- "Retail drug establishments," defined to mean any person or entity that has 75 or more businesses or establishments within the state and is identified as a retail business or establishment in the North American Industry Classification System within the retail trade category 45611.

The bill would prohibit most grocery retail stores and retail drug establishments from providing self-service checkout for customers unless *all* the following conditions are satisfied:

than 10% of sales floor area to the sale of nontaxable merchandise.

- 1. At least one manual checkout station is staffed by an employee who is available at the time a self-service checkout option is available.
- 2. The employer has established a workplace policy that limits self-service checkouts to purchases of no more than 15 items and has signage indicating the number of items that are permitted.
- 3. The employer has established a workplace policy that prohibits customers from using self-service checkout to purchase items that require identification (like alcohol) or items subject to theft-deterrent measures that are affixed to the item, including electronic surveillance, ink, or other tags, that require the intervention of an employee to remove before purchase.
- 4. An employee shall not be assigned to any other duties, including operating a manual checkout station when monitoring a self-service checkout station.
- 5. Covered establishments would also be required to include self-service checkout in their analysis for potential work hazards in their Injury and Illness Prevention Programs.

Separately, grocery establishments and retail drug establishments would be required to notify workers and their collective bargaining representatives at least 60 days in advance of the implementation of self-service checkout through the establishment's normal channels of communication.

A violation of these rules would subject an employer to a civil penalty of \$1,000 per violation per day, not to exceed an aggregate penalty of \$200,000, to be assessed by the DLSE. Any worker eligible to receive notice or a representative of a collective bargaining unit would be allowed to file a complaint with the DLSE to seek enforcement of the law.

Finally, the bill specifies that it would not preempt any city or county ordinance that provides equal or greater protection to workers.

Status: Passed the Senate on a party-line vote; pending in the Assembly.

#### Designation of Diwali as a State Holiday (AB 268)

Existing law designates specific days as state holidays and designates certain holidays on which community colleges and public schools are authorized to close. Existing law entitles state employees (with some exceptions) to be given time off with pay for specified holidays. This bill would add Diwali to the list of state holidays, authorize community colleges and public schools to close on Diwali, and authorize state employees to elect to take time off with pay in recognition of Diwali. However, Diwali would be excluded from designation as a judicial holiday (along with certain other state holidays).

Status: Passed the Assembly; pending in the Senate.

## **Occupational Safety and Health**

#### Occupational Safety: Face Coverings (AB 596)

Until February 3, 2025, regulations promulgated by the Occupational Safety and Health Standards Board (Cal OSHA) prohibited employers from preventing employees from wearing face coverings unless it would create a safety hazard. This bill would codify that regulation and extend its application indefinitely. "Face covering" is defined to include surgical masks, medical procedure masks, respirators worn voluntarily, or tightly woven fabric or nonwoven material of at least two layers that completely cover the nose and mouth and is secured to the head with ties, ear loops, or elastic bands that go behind the head. A violation of these standards and regulations under specific circumstances will be considered a crime.

**Status:** Passed the Assembly and is pending in the Senate Labor, Public Employment and Retirement Committee.

#### **Face Coverings in Public Places (AB 1326)**

This bill would add sections 28050-28052 to the Health and Safety Code to clarify that individuals have the right to wear a mask (as defined) on their face in public places for the purpose of protecting individual health or the public health, with regard to communicable disease, air quality or other health factors. "Public place" would be defined to include an employment setting or other workplace. The bill specifies that the right to wear a mask does not modify or limit requirements for the removal of a mask relating to various situations, including security protocols to identify an individual, a bona fide occupational qualification, or emergency health care protocols.

Status: Passed the Assembly and is pending in the Senate Health and Judiciary Committees.

#### Department of Industrial Relations: Advisory Committee – Occupational Safety and Health (AB 694)

This bill aims to address the understaffing and vacancies within the Division of Occupational Safety and Health by mandating a comprehensive study and making recommendations for the design of a Compliance Safety and Health Officer workforce development pipeline program. This bill requires the Department of Industrial Relations to contract with the University of California, Berkeley Labor Occupational Health Program and the University of California, Los Angeles Labor Occupational Safety and Health Program to

conduct this study. The University of California may subcontract this responsibility to other specified entities.

Additionally, this bill requires the University of California to convene an advisory committee consisting of members from specified state agencies, worker advocacy organizations, and other academic institutions (as prescribed), and which must include at least two members who are representatives from central California, to make recommendations regarding the scope of the study, and the committee must meet at least once within the first 60 days of the contract's commencement. Additionally, this bill requires the University of California and its subcontractors to issue a report detailing the understaffing and vacancies within the division. This report will be posted on the Division of Occupational Safety and Health's website and disseminated to the advisory committee members, the Governor, and specified legislative committee chairs within 18 months of entering the contract.

**Status:** Passed the Assembly Labor and is pending in the Senate.

#### Wage and Hour

## **Expansion of Employer Pay Data Reporting Requirements (SB 464)**

Existing Law (Government Code section 12999), enacted in 2020 and amended in 2022, requires private employers with 100 or more employees (or 100 or more labor contractor employees) to submit annual pay data reports to the Civil Rights Division (CRD), including mean and median hourly rates for employees with each combination of race, ethnicity, and sex within each job category at each establishment. This bill would require employers to collect and store any demographic information they gather for the purpose of submitting the pay data reports separately from employees' personnel records.

And the bill would create a new Section 12999.1, which would mandate that a *public* employer with 100 or more employees would also be required to submit a pay data report, starting in May 2027. "Public Employer" would mean the employer of any employee in the state "civil service," as that phrase is defined in Article VII of the state Constitution. The public employer pay data reports would be required to include data related to ethnicity, race, disability, veteran status, and gender organized by job category as listed in the civil service pay scale.

Status: Passed the Senate on a party-line vote; pending in the Assembly.

## Publication and Enforcement of DLSE Orders, Decisions, and Awards (SB 261)

Current law allows the Division of Labor Standards Enforcement (DLSE), under the direction of the Labor Commissioner, to investigate employee complaints and to provide for a hearing in any action to recover wages, penalties, and other demands for compensation. Existing law (Labor Code section 98.1) allows the Labor Commissioner to file and serve a copy of an order, decision, or award after such a hearing.

The bill would also create Labor Code section 98.15, which would require the DLSE to post on its website for seven years the names and contact information of any employer with an unsatisfied order, decision, or award as to which the time to appeal has expired or an unsatisfied final court judgment based on the

order, decision, or award. Before posting this information, The DLSE would be required to provide notice to the employer; and the posting shall only be removed if there has been full payment of any unsatisfied judgement or the employer has entered into an approved settlement; *and* the employer has submitted a certification, under penalty of perjury, that all violations identified in the order have been remedied or abated.

Next, the bill would create Labor Code section 238.05, which would provide that if a final judgment against an employer arising from nonpayment of wages for work performed in this state remains unsatisfied after 180 days after the time to appeal has expired and not appeal is pending, the employer shall be subject to a civil penalty not to exceed three times the outstanding judgment, including post-judgment interest. There would be an exception if an employer reaches an accord with an individual holding an unsatisfied judgment pursuant to Labor Code section 238, subdivision (b) and remains in compliance with the accord until its full satisfaction.

Finally, the bill would create Labor Code section 238.10, which would allow a court to award a prevailing plaintiff all reasonable attorney's fees and costs in any action brought to enforce a final judgment against an employer arising from the employer's nonpayment of wages for work performed in the state, or to otherwise induce compliance by or impose lawful consequences on a judgment debtor for nonsatisfaction of such final judgment.

**Status:** Passed the Senate on a party-line vote; pending in the Assembly.

#### Denial of License/Permit Based on Unsatisfied Judgment for Nonpayment of Wages (AB 485)

Existing law (Labor Code section 238) provides that if an employer has an unsatisfied judgment for nonpayment of wages, the employer may not continue to do business in California, unless the employer has obtained a bond (as specified). In addition, current law (Labor Code section 238.4) provides that employers in the long-term care industry who violate Section 238 may be denied a license by the State Department of Public Health.

This bill would create a new Labor Code section 238.7 and provide that an employer in any industry that is required to obtain a license or permit from any state agency shall be denied a permit or license if they are in violation of Section 238.

**Status:** Passed the Assembly; pending in the Senate.

#### Notice of Potential Tax Fraud re: Noncompliant Judgement Debtor with Unpaid Wage Order (SB 355)

Existing law allows the Labor Commissioner to issue orders, decisions, awards, and judgment against an employer related to specified violations of labor law. This bill would create Section 96.9 in the Labor Code, which would require a final judgment to provide documentation to the Labor Commissioner within 60 days that the judgment has been fully satisfied, or a bond has been issue (as specified), or the judgment debtor has entered into an agreement for the judgment to be paid in installments. If a judgment debtor failed to comply with that filing requirement, it would be liable for an additional civil penalty of \$2,500. In addition, if a judgment debtor does not comply with the filing requirement, the Labor Commissioner

would submit the unsatisfied judgment to the Tax Support Division of the Employment Development Department as a notice of potential tax fraud.

**Status:** Passed the Senate on a unanimous vote; Pending in the Assembly.

## Suspension of Contractor's License, Civil Action for Failure to Pay Wages (AB 1002)

This bill would add section 7110.6 to the Business and Professions code and would allow the Attorney General to bring a civil action against a contractor on the basis that the contractor has failed to pay its workers' wages, or on the basis that the contractor has not fulfilled a wage judgment or is in violation of a court order regarding payment of wages to its workers. The AG could seek temporary suspension or permanent revocation of the contractor's license or seek to bar the licensure, or deny re-licensure, of any contractor, officer, director, associate, partner, manager, responsible manager, or other qualifying individual of a contractor. The AG would be required to notify the registrar of contractors at least 30 days prior to filing a civil complaint, and the Contractors State License Board would be able to intervene in any court proceedings brought pursuant to this rule.

**Status:** Passed the Assembly over minimal opposition; pending in the Senate.

#### **Direct Contractor and Subcontractor Liability for Wage Claims (SB 597)**

Current Law (Labor Code section 218.8) applies to direct contractors making or taking a contract for the erection, construction, alteration or repair of a building or other private work. Those Direct Contractors are liable for any debt incurred by a subcontractor and owed to a *wage claimant* for the wage claimant's performance of labor. A "direct contractor" is a contractor that has a direct contractual relationship with an owner.

This bill would add an expiration date to Section 218.8, stating that it would only apply to contracts entered into before January 1, 2026. For contracts entered after that date, it would add a new Section 218.9, which would make director contractors liable for "indebtedness for the performance of labor described in subdivision (b) of Section 8024 of the Civil Code, incurred by a subcontractor. A "direct contractor" would be a contractor that has a direct contractual relationship with an owner or any other person or entity engaging contractors or subcontractors on behalf of an owner. The direct contractor's liability would be limited to payments for labor required by the subcontractor's agreement with the laborer or the subcontractor's collective bargaining agreement with a labor organization representing the laborer.

**Status:** Passed the Senate on a unanimous vote; pending in the Assembly.

## Allowing Labor Commissioner to Enforce Rule Against Taking Employee Gratuities (SB 648)

Existing law (Labor Code section 351) prohibits employers from taking any gratuity left for an employee, or from deducting any amount from an employee's wages on account of a gratuity, or from requiring an employee to credit a gratuity against wages owed. This bill would give the Labor Commissioner authority

to investigate and issue a citation or file a civil action for gratuities taken or withheld in violation of Section 351.

**Status:** Passed the Senate on a unanimous vote; Pending in the Assembly.

## Meal Period Exception for Employees of Water Corporation (SB 693)

Current law (Labor Code section 512) sets out the rules requiring employers to provide non-exempt employees with meal periods. Under existing law, employees in certain occupations are exempted from the meal period rules if they are covered by a valid collective bargaining agreement and that agreement expressly provides for various items, including meal periods for the employees. This bill would extend that exception to cover employees employed by a water corporation (and subject to the requisite collective bargaining agreement).

**Status:** Passed the Senate on a unanimous vote; Pending in the Assembly.

## Rest Period Exemption for Employees who Hold Safety-Sensitive Positions at a Petroleum Facility (AB 751)

Existing law (Labor Code Section 226.75) provides a temporary exemption from California's rest period requirements for specified employees who hold a safety-sensitive position at a petroleum facility, to the extent that the employee is required to carry and monitor a communication device and to respond to emergencies or is required to remain on employer premises to monitor the premises and respond to emergencies. Existing law requires another rest period to be authorized in the case of an interrupted rest period, and, if circumstances do not allow for the employee to take a rest period, requires the employer to pay the employee one hour of pay at the employee's regular rate of pay for the rest period that was not provided. This exemption is set to expire January 1, 2026. This bill would extend the exemption indefinitely, and would extend the exemption to "other refineries," which would mean establishments that produce fuel through the processing of alternative feedstock as described in Labor Code section 7853, subdivision (c).

**Status:** Passed the Assembly; Pending in the Senate.

## **Independent Contractor Classifications**

# Employer Indemnification Obligations Expanded to Personal and Commercial Vehicles Owned by Employees (SB 809)

Labor Code section 2802 requires employers to indemnify employees for all necessary expenditures or losses incurred by the employee in director consequence of the discharge of their duties. This bill would add new Labor Code section 2802.2 to state that the employer's indemnification obligations apply to the use of a vehicle, including a personal or a commercial vehicle, owned by an employee and used by that employee in the discharge of their duties.

With the 5-year exemption for the construction industry to comply with the so-called ABC Test having expired in 2024, this bill would take additional steps to ensure and potentially incentivize construction industry employers to comply as it relates to truck owners that they use.

First, it would add new Labor Code section 2775.5 to clarify that the mere ownership of a vehicle, including a personal vehicle or a commercial vehicle, used by a person in the providing labor or services for remuneration does not make that person an independent contractor. Rather, that individual's status as an employee or an independent contractor would still be determined by Labor Code section 2775, including the so-called "ABC Test."

Second, under the Motor Carrier Employer Amnesty Program administered by the Labor Commissioner and the Employment Development Department, motor carriers performing drayage service were able to be relieved of misclassification liability by entering into a settlement agreement prior to 2017 and reclassifying all their commercial drivers as employees. This bill would establish a similar program (i.e., the Construction Trucking Employer Amnesty) whereby construction contractors could also be relieved of misclassification liability by January 2029 agreeing to properly classify all drivers performing construction work as employees and entering into a settlement agreement with provisions identified in new Labor Code section 2750.9.

Third, it would incentivize employers to adopt the two-check system whereby the trucking companies would pay truck-owner drivers with two separate checks: one for their labor and one check for use of their commercial vehicles. Accordingly, SB 809 would require construction trucking companies to indemnify a commercial motor vehicle driver who owns the commercial vehicle they use in discharge of their duties for the "use, upkeep and depreciation" of that commercial vehicle. It would also specify how the amount of that reimbursement may be determined and how it may be paid.

In this regard, SB 809 seeks to incentivize construction employers via the amnesty program to reclassify their independent contractors to employers and seeks to provide clarity to these employers that they can meet their indemnification obligations by adopting this two-check system.

**Status**: Passed the Senate on a party-line vote and is pending in the Assembly.

## **Public Sector/Labor Relations**

## Notice Requirements Before Issuing Request for Proposals for Work Within Scope of Recognized Employee Organizations (AB 339)

This bill would require the governing board of a local agency to provide at least 120 days written notice to a recognized employee organization before issuing a request for proposal, request for quotes or renewing or extending an existing contract to perform services within the scope of work of the job classifications represented by the employee organization. This notice would need to include specific information, including the anticipated duration of the organization, and require the public agency to meet in good faith with the recognized employee organization if it demands to meet and confer.

*Status*: Passed the Assembly and is pending in the Senate.

#### Union-Related Privileges Proposed (AB 340 and AB 1109)

Both bills would protect communication between employees and union representatives albeit in slightly different contexts. AB 340 would add Government Code 3558.9 to prohibit a public employer from questioning a public employee or their union representative about communications made in confidence between the employee and the union representative relating to any matter within the scope of the recognized employee organization's representation. It would also prohibit the public employer from compelling the public employee or their union representative to disclose confidential communications to a third party.

AB 1109 would add Evidence Code section 1048 to establish that a represented employee and their union representative have a privilege to refuse to disclose in any court, agency or administrative proceeding, any confidential communication (as defined) between the employee or former employee and the union agent made while the union agent was acting in the agent's representative capacity. It would also establish that the represented employee has the privilege to prevent another from disclosing, in connection with such a proceeding, a confidential communication between the agent and a union agent that is privileged. AB 1109 appears similar to a previous proposal vetoed by Governor Newsom.

**Status:** AB 340 passed the Assembly with strong bi-partisan support and is pending in the Senate; AB 1109 has passed the Assembly with some bipartisan support and is pending in the Senate.

#### Privilege for Bias Revealed During Bias Mitigation Efforts (SB 303)

This bill would, during any civil or administrative proceedings under the FEHA against a public employee or public employer, prohibit a plaintiff or complaint from introducing evidence of a public employee's assessment, testing, admission or acknowledgment of personal bias that was required or solicited as part of bias mitigation training (as defined). It would not, however, prohibit a plaintiff, complainant or public employer from introducing evidence of a public employee's admission, acknowledgment, or commission of an act or conduct of harassment, discrimination or retaliation that occurs during a bias mitigation training which is not evidence of a public employee's assessment, testing, admission or acknowledgment of personal bias

Status: Passed the Senate on a party-line vote and is pending in the Assembly.

#### Background Checks for Certain University of California Employees (AB 922)

This bill is intended to address recent notification from the Federal Bureau of Investigations that state entities currently lack sufficient statutory authority to access the Criminal Justic Information System, by providing sufficient authority to do so. Accordingly, it would authorize the University of California to allow the Department of Justice to conduct background checks during the final stages of the application process for prospective employees, contactors, and volunteers.

This bill would not, however, authorize hiring practices inconsistent with California's recently enacted hiring protections for individuals with a conviction history (Government Code section 12952).

**Status:** Unanimously passed the Assembly and is pending in the Senate.

## **State Provided Benefits**

## Paid Family Leave for Care of "Designated Person" (SB 590)

This bill aims to expand the scope of California's paid family leave program. Currently, the program provides wage replacement benefits for up to 8 weeks to workers who take time off to care for a seriously ill family member. This bill, effective July 1, 2027, will extend eligibility to individuals caring for a "designated person," defined as anyone related by blood or whose relationship with the employee is equivalent to a family relationship. Employees will be able to identify this designated person when filing a claim for benefits.

**Status:** Passed the Senate and is pending in the Assembly Insurance Committee.

## Tightened Regulations for Workers' Compensation Insurance for Contractors (SB 291)

Existing law exempts an applicant or licensee who has no employees, from the requirement to have on file with the Contractors State License Board ("CSLB") a current and valid Certificate of Workers' Compensation Insurance or Certification of Self-Insurance, provided that they file a statement with the CSLB certifying that they do not employ any person (as specified), and who does not hold a specified license issued by the board (as defined). This bill proposes to repeal the current exemption by January 1, 2027, instead of the previously set date of January 1, 2028. This change will affect both applicants or licensees organized as joint ventures, and applicants and licensees who have no employees, have no disciplinary actions, and do not undertake projects over \$2,000. The \$2,000 valuation applies to a single work or operation and cannot be circumvented by dividing the contracts to evade this requirement.

This bill also introduces stricter penalties related to false filings of exemption certificates for workers' compensation insurance. It mandates a minimum civil penalty of \$10,000 per violation for sole owner licensees, or \$20,000 for any partnership, corporation, limited liability company or tribal business licensee, found employing workers without maintaining the required workers' compensation coverage. Additionally, CSLB is prohibited from renewing or reinstating licenses for those under disciplinary action until they provide valid proof of workers' compensation insurance.

To further ensure compliance, this bill requires the CSLB to develop an open book examination by January 1, 2027. This examination will be included in the license renewal process, requiring licensees to certify under penalty of perjury that they do not have employees and understand the penalties for non-compliance. This is to ensure that the financial thresholds for exemptions remain relevant and fair over time. However, this bill specifies that the exemptions do not apply to any applicant or licensee with an active C-39 classification, which pertains to roofing contractors, due to the higher risks associated with this type of work.

**Status:** Passed the Senate and is pending in the Assembly Insurance and Business and Professions Committees.

## Enhanced Workers' Compensation for Hospital Employees (SB 632)

Existing law establishes compensation to employees for injuries sustained in the course of employment. This system includes a rebuttable presumption that certain injuries sustained by specified members of law enforcement or first responders arose out of and in the course of employment. Prior to January 1, 2024, this presumption also applied to various employees, including those working at health facilities, for illnesses or deaths resulting from COVID-19 under specified circumstances.

This bill enhances these protections specifically for hospital employees who provide direct patient care in acute care hospitals. This bill defines "injury" for these employees to include infectious diseases, cancer, musculoskeletal injuries, post-traumatic stress disorder, and respiratory diseases, explicitly including COVID-19 and its variants. This bill creates rebuttable presumptions that these injuries, if developed or manifested in hospital employees, arose out of and in the course of their employment. Additionally, this bill extends these presumptions (depending on the type of injury) for specified time periods after the hospital employee's termination of employment, ensuring continued protection even after they leave their job. For example, the presumption for infectious diseases (including COVID-19), extends for up to 90 days after the employee's termination. For post-traumatic stress disorder, the presumption extends for up to 36 months (3 years). For musculoskeletal injuries, the presumption extends for up to 60 months (5 years) after termination. Finally, for cancer and respiratory diseases, the presumption extends for up to 120 months (10 years) after termination.

**Status:** Passed the Senate and is pending in the Assembly.

#### Real Property Transfers by Uninsured Employers (SB 847)

Under existing law, employers must secure workers' compensation for their employees, and if the employer has not secured the payment of compensation or is illegally uninsured, a lien can be filed against their property or the property of substantial shareholders. This bill addresses situations where uninsured employers, or substantial shareholders, attempt to evade financial responsibilities by transferring ownership of real property after an employee's injury but before a lien is recorded.

This bill authorizes the Administrative Director of the Division of Workers' Compensation ("Director") to determine whether such property transfers were intended to retain a beneficial interest for the uninsured employer or substantial shareholder, effectively creating a resulting trust for their benefit. This bill would allow the Director to make a *prima facie* finding that the transaction resulted in a beneficial trust for the uninsured employer when specified circumstances are present, such as the deed indicates that the transfer was made as a gift or that no transfer tax to the county was paid, among others. If the Director determines that a resulting trust exists, a certificate of lien shall be attached to the resulting trust and would require the Director to mail written notices of that determination to the transferor and transferee (as prescribed).

Status: Passed the Senate and is pending in the Assembly Insurance and Judiciary Committees.

## Farmworker Workers' Compensation Payments for Heat-Related Injuries (AB 1336)

This bill would create a disputable presumption that where an employer failed to comply with heat illness prevention standards (as defined) and there is a heat-related injury to the farmworker, it arose out of and in the course of employment. This bill will require the Workers Compensation Appeals board to find in favor of the farmworker if the employer fails to rebut the presumption. This bill also specifies compensation awarded for heat-related injury to farmworkers is to include, among other things, medical treatment and disability.

Additionally, this bill would establish the Farmworker Climate Change Heat Injury and Death Fund that would consist of a one-time transfer of \$5,000,000 derived from non-general funds of the Workers' Compensation Administration Revolving Fund for the purpose of administrative costs associated with this presumption.

This bill is identical to SB 1299 (introduced in 2024) which Governor Newsom vetoed last year.

**Status:** Passed the Assembly and is pending in the Senate.

## **Artificial Intelligence**

## **Ensured Accountability for AI-Related Harm (AB 316)**

This bill seeks to enhance accountability for the use of AI by prohibiting developers and users from claiming that an AI system autonomously caused harm to a plaintiff. Under existing law, individuals are responsible for injuries caused by their lack of ordinary care or skill in managing their property or person. Additionally, developers of generative AI systems released after January 1, 2022, must provide documentation on their websites about the data used to train these systems. This bill builds on these requirements by ensuring that developers and users cannot evade responsibility by arguing that the AI acted independently.

Status: Passed the Assembly and is pending in the Senate Judiciary and Appropriations Committees.

## <u>Miscellaneous</u>

## California Consumer Privacy Act of 2018: Opt-Out Preference Signal (AB 566)

This bill amends the California Consumer Privacy Act of 2018 (CCPA) to enhance consumer privacy protections. Specifically, it requires businesses to develop and maintain browsers and mobile operating systems that include a setting enabling consumers to send an opt-out preference signal. This signal communicates the consumer's choice to opt out of the sale and sharing of their personal information to businesses they interact with online. This bill mandates that this setting be easy for consumers to locate and configure. Additionally, this bill authorizes the California Privacy Protection Agency to adopt regulations necessary to implement and administer these provisions.

**Status:** Passed the Assembly and is pending in the Senate.

## **NEW LOCAL ORDINANCES**

City of Los Angeles Passes Ordinance to Raise Minimum Wage to \$30.00 an Hour for Hotel and Airport Employees

The City of Los Angeles has provided final approval to ordinances increasing the minimum wage for hotel and airport employees over a series of increases, reaching \$30.00 an hour by July 1, 2028. The minimum wage for employees working at hotels with 60 or more guest rooms is currently \$20.32 an hour and will increase as follows: to \$22.50 an hour effective July 1, 2025, to \$25.00 an hour effective July 1, 2026, to \$27.50 an hour effective July 1, 2027, and to \$30.00 an hour effective July 1, 2028. These minimum wage increases will also apply to private companies working at Los Angeles International Airport, including airlines and concessions. Covered hotel workers will also be entitled to an hourly health benefit of \$8.35 per hour beginning July 1, 2025.

The Mayor of Los Angeles is expected to approve these ordinances, which would take effect July 1, 2025.

#### **NEW STATE REGULATIONS AND GUIDANCE**

#### **Proposed Regulations re: Al and Automated-Decision Systems**

On March 21, 2025, the Civil Rights Council approved final proposed regulations under FEHA related to the use of artificial intelligence (AI) and automated-decision systems (ADSs) in the employment context. These regulations are currently under review by the Office of Administrative Law (OAL) and, if approved, are expected to take effect on July 1, 2025. The regulations clarify how existing anti-discrimination laws apply to the use of AI and ADSs in employment decisions such as hiring, promotion, and compensation. Employers should begin to carefully assess their use of automated-decision systems in connection with applicants and employees to ensure compliance. The final text of the proposed regulations is available here.

If you have questions about how these new laws and regulations may affect your business, please contact us.

- Michael Kalt (mkalt@wilsonturnerkosmo.com)
- Katie M. McCray (<u>kmccray@wilsonturnerkosmo.com</u>)
- Patricia Clark (pclark@wilsonturnerkosmo.com)

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